## S. 1733

## IN THE HOUSE OF REPRESENTATIVES

January 27, 2000 Referred to the Committee on Agriculture

## **AN ACT**

To amend the Food Stamp Act of 1977 to provide for a national standard of interoperability and portability applicable to electronic food stamp benefit transactions.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Electronic Benefit
- 5 Transfer Interoperability and Portability Act of 1999".

## 1 SEC. 2. PURPOSES.

2	The purposes of this Act are—
3	(1) to protect the integrity of the food stamp
4	program;
5	(2) to ensure cost-effective portability of food
6	stamp benefits across State borders without impos-
7	ing additional administrative expenses for special
8	equipment to address problems relating to the port-
9	ability;
10	(3) to enhance the flow of interstate commerce
11	involving electronic transactions involving food
12	stamp benefits under a uniform national standard of
13	interoperability and portability; and
14	(4) to eliminate the inefficiencies resulting from
15	a patchwork of State-administered systems and reg-
16	ulations established to carry out the food stamp pro-
17	gram
18	SEC. 3. INTEROPERABILTY AND PORTABILITY OF FOOD
19	STAMP TRANSACTIONS.
20	Section 7 of the Food Stamp Act of 1977 (7 U.S.C.
21	2016) is amended by adding at the end the following:
22	"(k) Interoperability and Portability of Elec-
23	TRONIC BENEFIT TRANSFER TRANSACTIONS.—
24	"(1) Definitions.—In this subsection:
25	"(A) Electronic benefit transfer
26	CARD.—The term 'electronic benefit transfer

- card' means a card that provides benefits under this Act through an electronic benefit transfer service (as defined in subsection (i)(11)(A)).
  - "(B) ELECTRONIC BENEFIT TRANSFER CONTRACT.—The term 'electronic benefit transfer contract' means a contract that provides for the issuance, use, or redemption of coupons in the form of electronic benefit transfer cards.
  - "(C) Interoperability.—The term 'interoperability' means a system that enables a coupon issued in the form of an electronic benefit transfer card to be redeemed in any State.
  - "(D) Interstate transaction' means a transaction that is initiated in 1 State by the use of an electronic benefit transfer card that is issued in another State.
  - "(E) PORTABILITY.—The term 'portability' means a system that enables a coupon issued in the form of an electronic benefit transfer card to be used in any State by a household to purchase food at a retail food store or wholesale food concern approved under this Act.

- "(F) SETTLING.—The term 'settling' means movement, and reporting such move-ment, of funds from an electronic benefit trans-fer card issuer that is located in 1 State to a retail food store, or wholesale food concern, that is located in another State, to accomplish an interstate transaction.
  - "(G) SMART CARD.—The term 'smart card' means an intelligent benefit card described in section 17(f).
  - "(H) SWITCHING.—The term 'switching' means the routing of an interstate transaction that consists of transmitting the details of a transaction electronically recorded through the use of an electronic benefit transfer card in 1 State to the issuer of the card that is in another State.
  - "(2) REQUIREMENT.—Not later than October 1, 2002, the Secretary shall ensure that systems that provide for the electronic issuance, use, and redemption of coupons in the form of electronic benefit transfer cards are interoperable, and food stamp benefits are portable, among all States.
  - "(3) Cost.—The cost of achieving the interoperability and portability required under paragraph

1	(2) shall not be imposed on any food stamp retail
2	store, or any wholesale food concern, approved to
3	participate in the food stamp program.
4	"(4) Standards.—Not later than 210 days
5	after the date of enactment of this subsection, the
6	Secretary shall promulgate regulations that—
7	"(A) adopt a uniform national standard of
8	interoperability and portability required under
9	paragraph (2) that is based on the standard of
10	interoperability and portability used by a major-
11	ity of State agencies; and
12	"(B) require that any electronic benefit
13	transfer contract that is entered into 30 days or
14	more after the regulations are promulgated, by
15	or on behalf of a State agency, provide for the
16	interoperability and portability required under
17	paragraph (2) in accordance with the national
18	standard.
19	"(5) Exemptions—
20	"(A) Contracts.—The requirements of
21	paragraph (2) shall not apply to the transfer of
22	benefits under an electronic benefit transfer
23	contract before the expiration of the term of the

contract if the contract—

24

1	"(i) is entered into before the date
2	that is 30 days after the regulations are
3	promulgated under paragraph (4); and
4	"(ii) expires after October 1, 2002.
5	"(B) WAIVER.—At the request of a State
6	agency, the Secretary may provide 1 waiver to
7	temporarily exempt, for a period ending on or
8	before the date specified under clause (iii), the
9	State agency from complying with the require-
10	ments of paragraph (2), if the State agency—
11	"(i) establishes to the satisfaction of
12	the Secretary that the State agency faces
13	unusual technological barriers to achieving
14	by October 1, 2002, the interoperability
15	and portability required under paragraph
16	(2);
17	"(ii) demonstrates that the best inter-
18	est of the food stamp program would be
19	served by granting the waiver with respect
20	to the electronic benefit transfer system
21	used by the State agency to administer the
22	food stamp program; and
23	"(iii) specifies a date by which the
24	State agency will achieve the interoper-

1	ability and portability required under para-
2	graph (2).
3	"(C) SMART CARD SYSTEMS.—The Sec-
4	retary shall allow a State agency that is using
5	smart cards for the delivery of food stamp pro-
6	gram benefits to comply with the requirements
7	of paragraph (2) at such time after October 1.
8	2002, as the Secretary determines that a prac-
9	ticable technological method is available for
10	interoperability with electronic benefit transfer
11	cards.
12	"(6) Funding.—
13	"(A) In GENERAL.—In accordance with
14	regulations promulgated by the Secretary, the
15	Secretary shall pay 100 percent of the costs in-
16	curred by a State agency under this Act for
17	switching and settling interstate transactions—
18	"(i) incurred after the date of enact-
19	ment of this subsection and before October
20	1, 2002, if the State agency uses the
21	standard of interoperability and portability
22	adopted by a majority of State agencies
23	and
24	"(ii) incurred after September 30,
25	2002, if the State agency uses the uniform

1	national standard of interoperability and
2	portability adopted under paragraph
3	(4)(A).
4	"(B) LIMITATION.—The total amount paid
5	to State agencies for each fiscal year under sub-
6	paragraph (A) shall not exceed \$500,000.".
7	SEC. 4. STUDY OF ALTERNATIVES FOR HANDLING ELEC-
8	TRONIC BENEFIT TRANSACTIONS INVOLVING
9	FOOD STAMP BENEFITS.
10	Not later than 1 year after the date of enactment
11	of this Act, the Secretary of Agriculture shall study and
12	report to the Committee on Agriculture of the House of
13	Representatives and the Committee on Agriculture, Nutri-
14	tion, and Forestry of the Senate on alternatives for han-
15	dling interstate electronic benefit transactions involving
16	food stamp benefits provided under the Food Stamp Act
17	of 1977 (7 U.S.C. 2011 et seq.), including the feasibility
18	and desirability of a single hub for switching (as defined
19	in section $7(k)(1)$ of that Act (as added by section 3)).
	Passed the Senate November 19, 1999.
	Attest: GARY SISCO,
	Secretary.